



Republic of the Philippines
NATIONAL POLICE COMMISSION
NATIONAL HEADQUARTERS, PHILIPPINE NATIONAL POLICE
OFFICE OF THE CHIEF, PNP
Camp BGen Rafael T Crame, Quezon City

01 FEB 2023

MEMORANDUM CIRCULAR
NO.: 2023-008

PNP PEACE AND SECURITY CAMPAIGN PLAN
(Malasakit, Kaayusan, Kapayapaan = Kaunlaran (M+K+K=K))

1. REFERENCES:

- a. Republic Act (RA) No. 9165 otherwise known as the "Comprehensive Dangerous Drugs Act of 2002," as amended by RA No. 10640;
- b. Executive Order (EO) No. 70, s 2018 entitled, "National Task Force to End Local Communist Armed Conflict (NTF ELCAC)" dated December 4, 2018;
- c. Comprehensive Agreement on Bangsamoro (CAB) signed between the Government of the Philippines and the Moro Islamic Liberation Front dated March 27, 2014;
- d. Joint Communiqué between the Government of the Republic of the Philippines (GPH) and the Moro Islamic Liberation Front (MILF) dated May 6, 2002;
- e. Five-Point Peace, Reconciliation, and Unity Agenda of President Ferdinand R Marcos, Jr;
- f. 8-Point Socioeconomic Agenda of President Ferdinand Romualdez Marcos, Jr;
- g. Dangerous Drugs Board (DDB) Regulation No. 4, series of 2021, entitled, "Sustaining the Implementation of Barangay Drug Clearing Program (BDCP) and Repealing for such Purpose Board Regulation No. 3, series of 2017 dated July 29, 2021;"
- h. PNP Memorandum Circular (MC) No. 2022-086 entitled, "Guidelines and Procedures in the Verification and Accounting of Firearms with Expired Registration and of Licensees with Expired License to Own and Possess Firearms (LTOPF) Revitalized Katok" dated August 9, 2022;
- i. PNP MC No. 2022-037 entitled, "PNP Kasimbayanan-Community Mobilization Program" dated March 30, 2022;
- j. PNP MC No. 2017-021 entitled, "Enhanced Operational Concept of Managing Police Operations (MPO)" dated March 8, 2017;
- k. PNP CMC No. 07-2022 entitled, "PNP Campaign Plan Double Barrel Finale Version 2022 Anti-illegal Drugs Operations thru Reinforcement and Education" dated April 12, 2022;
- l. Letter of Instructions (LOI) 45/2001 "SAKLOLO MASTER PLAN" (MASTER PLAN ON DISASTERPREPAREDNESS) dated 12 December 2001
- m. LOI 43/2001 "SANG-BANAT MASTER PLAN" (PNP Master Plan For The Campaign against Illegal Drugs) dated 07 December 2001;

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- n. LOI 40/2001 "SANDUGO MASTER PLAN" (The PNP ISO Master Plan) dated 04 December 2001;
- o. LOI 39/2001 "SANDIGAN MASTER PLAN" (Anti-Criminality Master Plan) dated 03 December 2001;
- p. LOI 39/09 "Kontra Boga Revised" dated July 23, 2009; and
- q. LOI 71/08 "PAYAPA" (Decentralizing the Formulation and Implementation of Anti-Criminality Plans) dated December 19, 2008.

2. RATIONALE:

This PNP MC sets forth the policies and guidelines to be followed by offices/units of the PNP in the implementation of the Peace and Security Framework entitled, "Malasakit, Kaayusan, Kapayapaan tungo sa Kaunlaran" (M+K+K=K), which aims to address the internal and external issues of the organization; implement the rule of law; and maintain peace and order, in support to the 8-Point Socioeconomic Agenda of President Ferdinand Romualdez Marcos, Jr. (PFRMJR).

3. SITUATION:

Since the inception of the PNP in 1991, the organization has been besieged with several internal and external issues such as police scalawags, organizational dysfunctions, and negative feedbacks from the community. Various programs and interventions have been conceptualized and implemented to address such concerns; however, several of these programs were not sustained.

With the current challenges against illegal drugs, criminality, insurgency, terrorism, and public safety, the PNP must assess and review its policies and strategies to come up with a more responsive and reinvigorated approach in combatting these challenges.

This MC was formulated to provide clear guidelines in reinforcing laws, existing programs, and policies with the aid of the public sector and the community to improve the quality of police services and to gain public trust and confidence.

4. MISSION:

The PNP, concurrent with its mission and functions, shall execute a holistic Peace and Security Framework anchored on M+K+K=K and KASIMBAYANAN (Kapulisan, Simbahan at Pamayanan), a coalition of the PNP, the Religious Sector and the Community to address internal issues and deliver quality public safety and security services for a peaceful and progressive Philippines.

a. Objectives:

- 1) To enhance the morale and welfare of our personnel by addressing their needs and capacitating them in the performance of their duties;
- 2) To strengthen the internal cleansing program through the full exercise of disciplinary authority at all levels;

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- 3) To reinforce the sense of responsibility of serving and protecting the community by upholding the rule of law without fear or favor and aligning police programs and operations with rights-based policing;
- 4) To organize and mobilize the community and other stakeholders as peace advocates and counselors in the campaign against criminality, illegal drugs, and terrorism;
- 5) To sustain the gains achieved by the National Task Force to End Local Communist Armed Conflict (NTF ELCAC); and
- 6) To support the implementation of the localized peace agreements between the government and rebel groups.

5. DEFINITION OF TERMS:

- a. **Kaayusan (Order)** – refers to the promotion and upholding of the rule of law, maintenance of peace and order, and prevention of criminal activities in the community;
- b. **Kapayapaan (Peace)** – refers to the state of achieving freedom from armed conflicts, disturbance, and rampant criminality. The PNP shall ensure that peace and security programs will not only reach urbanized areas but will be felt down to rural and barangay areas as well;
- c. **KASIMBAYANAN (KApulisan, SIMBAhan, PamaYANAN)** – refers to the collaboration among the police, church, and the community, which aims to bring holistic transformation in the PNP organization and to effect change in the community;
- d. **Kaunlaran (Progress)** – refers to the end-result of all the programs implemented to attain unhampered progress and development in the community; and
- e. **Malasakit (Care)** – refers to the aspirations of the PNP to provide spiritual and logistical support to all of its personnel and to address both internal and external issues of the organization thereby improving the quality of police services.

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6. EXECUTION:

a. Concept of Operations:

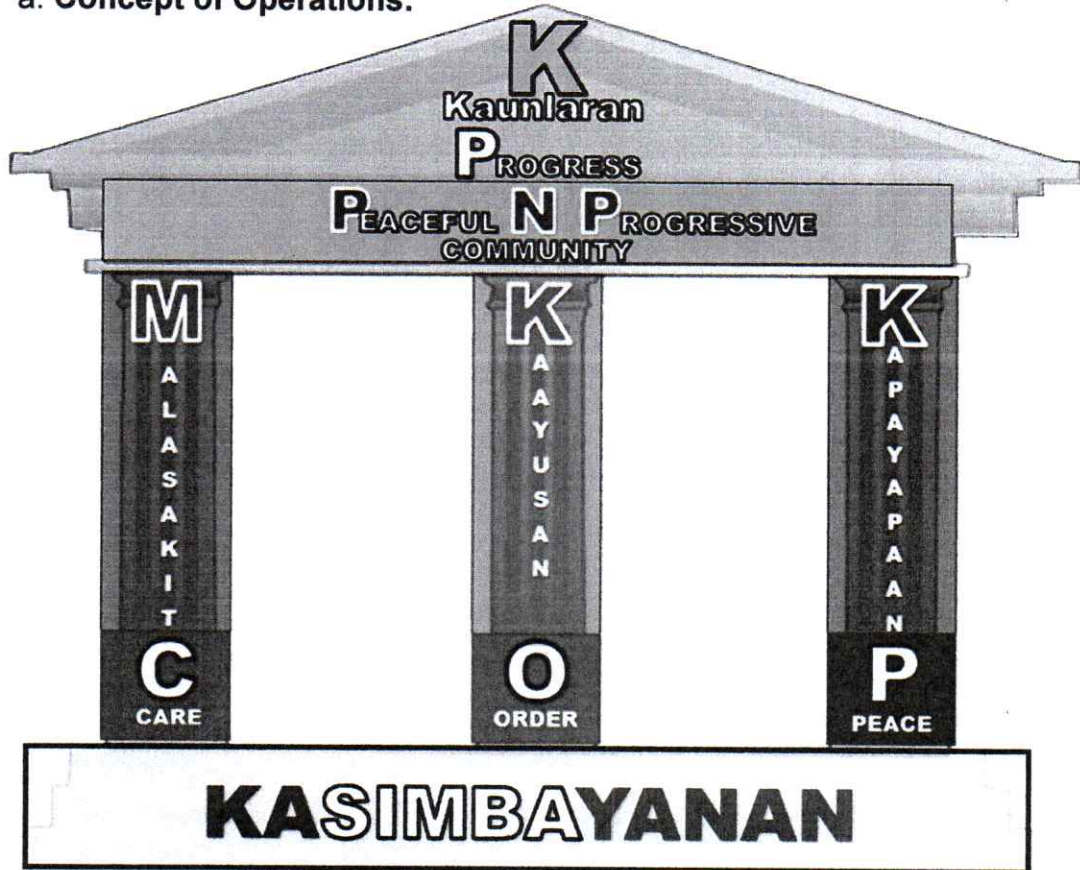


Figure 1. "Phases of implementation"

The PNP Peace and Security Framework is a holistic approach anchored on the MKK=K, which comprises of three main pillars representing the program components – *Malasakit* (Care), *Kaaayusan* (Order) at *Kapayapaan* (Peace) – with the end view of attaining *Kaunlaran* (Progress) in the community in line with the 8-Point Socioeconomic Agenda of PFRMJR. The MKK=K is complemented by the KASIMBAYANAN Program, which basically refers to the frontline actors comprising of the PNP, the Church (Religious Sector), and the Community together with its supporting actors from National Government Agencies (NGAs), Local Government Units (LGUs) and Security Sector coming from the Armed Forces of the Philippines (AFP) and other Law Enforcement Agencies (LEAs).

b. Phases of Implementation:

Phase 1: Organization

For unity of command and direction in the implementation of the Peace and Security Framework (MKK=K and KASIMBAYANAN), the PNP shall craft the organizational structure (Fig. 2) to delineate its functions down to the lowest units in the PNP.

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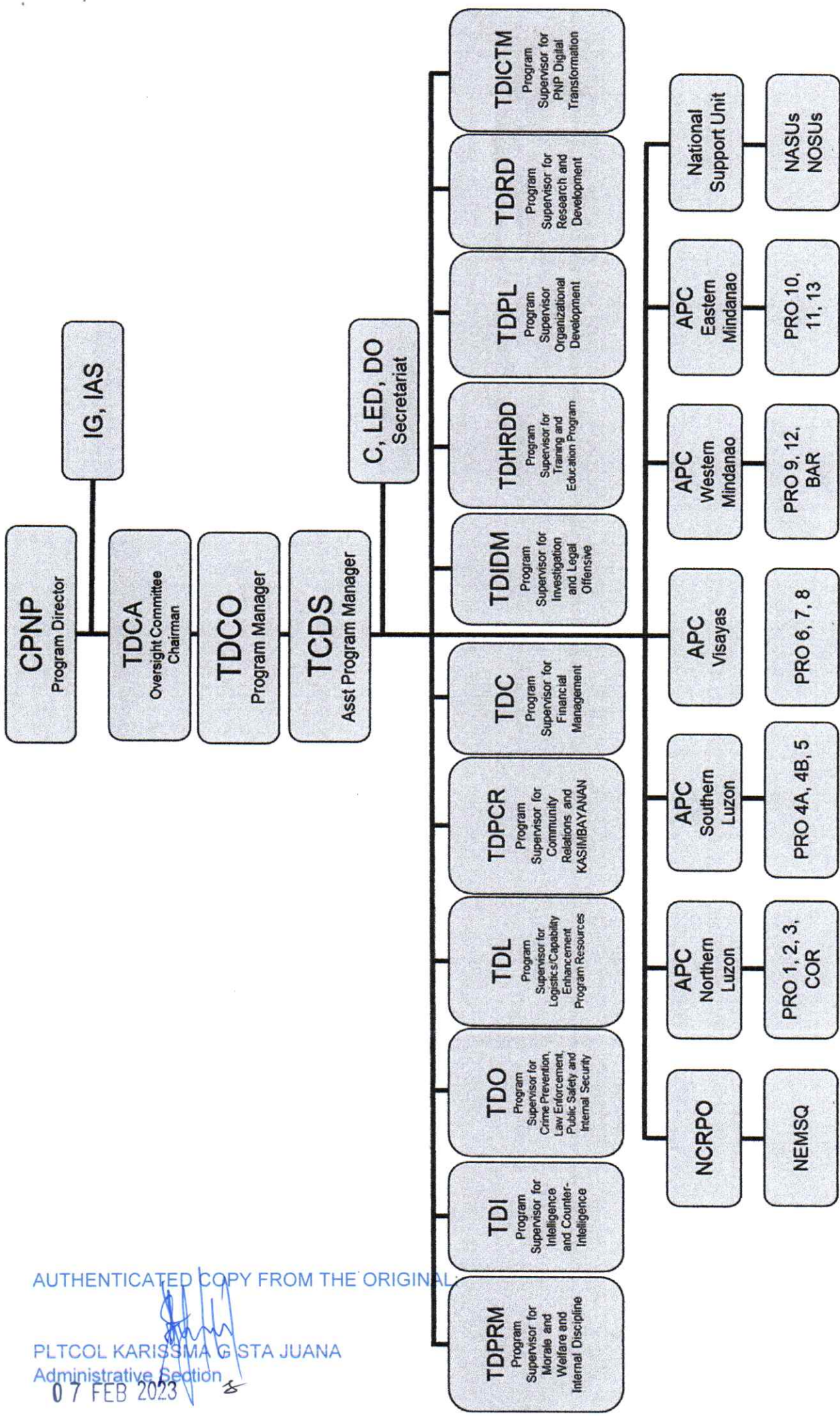


Figure 2. "Organizational Structure"

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The Chief, PNP (CPNP) shall be the Program Director with The Deputy Chief, PNP for Administration (TDCA) as the Chairman of the Oversight Committee. The Deputy Chief, PNP for Operations (TDCO) is designated as Program Manager who shall be assisted by The Chief of Directorial Staff (TCDS). The Chief, Law Enforcement Division, Directorate for Operations (LED, DO) shall serve as the Secretariat. The 11 Directorial Staff are the Program Supervisors of their respective Directorates.

The five Area Police Commands shall oversee the different Police Regional Offices (PROs) under their respective areas of responsibility. The Regional Directors of the 17 PROs and Directors of 26 National Support Units (NSUs) shall be designated as the Program Implementers of this plan.

Thereafter, it shall be launched and cascaded down to the barangay level with the proactive support of the KASIMBAYANAN main actors coming from the PNP, Religious Sector (Church) and the Community (Public, Advocacy Support Groups and Force Multipliers) and other sectors from the NGAs, LGUs, AFP, LEAs and NGOs.

This phase also covers the mentoring and capacity building of all main actors including advocacy support groups and force multipliers, and forging of community partnerships through Memorandums of Agreement/Understanding (MOA/U).

Phase 2: Mobilization

This phase involves the actual execution of activities and programs relevant to the Peace and Security Framework through the mobilization of all actors in the MKK=K and KASIMBAYANAN.

Phase 3: Monitoring and Evaluation

A PNP Oversight Committee at the national and regional levels shall be created and convened monthly to evaluate, assess and measure the progress of all PROs, collate, study, and analyze gaps, and formulate directives to guide the Program Implementers. The implementation of all the programs under this campaign plan shall be properly monitored and evaluated to keep track of the progress, gains, and accomplishments as well as the issues and challenges encountered.

The composition of the National Oversight Committee shall be the following:

Chairperson	: TDCA
Co-Chairperson	: TDCO
Vice-Chairperson	: TCDS

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Members :

Commander, APCs	
IG, IAS	TDIDM
TDPRM	TDHRDD
TDI	TDPL
TDO	TDICTM
TDL	D, CHS
TDPCR	D, LS
TDC	D, HS

The composition of the National Oversight Committee shall be replicated in the Regional Oversight Committee. The Commander, APC shall be represented in the regional level by the Provincial/City Directors.

b. Strategic Program Components:

- 1) The “**MALASAKIT**” component shall address the internal and external issues of the organization. On the internal aspect, the human resource growth and organizational development shall be addressed by implementing responsive programs to strengthen counter-intelligence efforts; reinforce the leadership and disciplinary authority of key officers at all levels of command; intensify internal cleansing mechanisms through preventive, restorative, and punitive approach; and boost the morale and welfare of the PNP personnel. Medium and long-term programs focused on training and education, fiscal reforms, logistics capability enhancement, doctrine and research development, and continuing development of a lean and mean organization (right-sizing) shall be established.

It shall also address the external aspect to satisfy the expectations of the community on the peace and security concerns and nurture a harmonious relationship with various stakeholders and the general populace by effecting genuine efforts on crime prevention, intelligence and case build-up, case resolution, community awareness, organization and mobilization, and digitization of frontline services that must be delivered and be felt by the community.

- 2) The “**KAAYUSAN**” component promotes and upholds the rule of law to maintain peace and order and reduce criminal activities down to the barangay level through interplaying of Quad Concept operations specifically on intelligence and counter-intelligence, crime prevention, case resolution, and civil affairs development. This concept shall be incorporated to the localized peace and security plan in coordination with all the sectors of the society to make it more responsive and adaptive to the peculiarities of every locality to address root causes of crimes and insurgency. The PNP shall strengthen collaboration with the community through Ugnayan sa Barangay and cascade national laws and local ordinances to better inform the citizenry. All focused law enforcement operations, public safety activities, and community

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organization and mobilization of the frontline police units and national support units shall be directed against all forms of threats to peace and order, and public safety.

- 3) The "**KAPAYAPAAAN**" component involves the response of the PNP in support to the programs of the national government in the maintenance of peace and security focusing on counter-insurgency, counter-terrorism, legal offensive, and community affairs development. The PNP shall actively engage all its Public Safety Forces (PSFs) and other units in support to Executive Order No. 70 (NTF ELCAC) in defeating the protracted war of the CPP-NPA-NDF against the government. Maintain close coordination with other government agencies and LGUs in implementing strategic communication to stir up awareness to the citizenry, stakeholders, other sectoral groups, organize and mobilize advocacy support groups or force multipliers. Implement PNP responses to mitigate the impact of natural and man-made disasters.
- 4) The "**KAUNLARAN**" is the goal of all the components implemented which will lead to achieving a peaceful and secured community living in a progressive and developed country.

The M+K+K=K shall be enhanced by the KASIMBAYANAN program (Kapulisan, Simbahan at Pamayanan) which shall be spearheaded by the Directorate for Police Community Relations. This program seeks to envision the all-inclusive synergy of the police, church, and community in upholding public order and safety and peace and security.

c. Tasks:

1) Commander, APCs

- a) Oversee the implementation of this plan particularly on anti-criminality, anti-illegal drugs operations, internal security, terrorism, and search and rescue and security during calamities;
- b) Coordinate closely with respective area commanders of the AFP for the conduct of joint and relentless internal security operations within your AOR;
- c) Maximize the utilization of the Regional Mobile Force Battalions (RMFBs) and Provincial Mobile Force Companies (PMFCs), especially on Geographically-Isolated and Disadvantaged Areas (GIDAs)/barangays to ensure implementation of Barangay Development Programs;
- d) Oversee the deployment of RMFBs in support to NTF ELCAC;
- e) Oversee the conduct of border control operations; and

- f) Perform other tasks as directed.

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2) **TDPRM**

- a) Designated as Program Supervisor for Morale and Welfare, and Internal Discipline;
- b) Ensure the implementation of programs and projects that shall boost the morale and welfare of uniformed and non-uniformed personnel;
- c) Strengthen the implementation of PNP Disciplinary System through the stringent implementation of Internal Cleansing Program, Comprehensive Internal Disciplinary Machinery, and the resolution of administrative cases of PNP personnel;
- d) Review policies and processes of personnel placement and promotion; and
- e) Perform other tasks as directed.

3) **TDI**

- a) Designated as Program Supervisor for Intelligence and Counter-Intelligence;
- b) Reinvigorate Counter-Intelligence (CI) efforts through the conduct of Complete Background Investigation on PNP personnel and external stakeholders, validation/adjudication of derogatory information and CI Awareness Seminar in support to the internal cleansing program of the PNP;
- c) Convene intelligence fusion center during major and special events;
- d) Provide periodic threats and security assessments;
- e) Develop targets for focused intelligence-driven law enforcement operations;
- f) Assist DIDM in analyzing crime data and identifying the two main products of crime analysis, all the hotspots, and all crime patterns in the AOR;
- g) Provide updated target lists relative to suspected crime groups involved in robbery/hold-up and other organized criminal activities;
- h) Validate and adjudicate watch-listed drug personalities; and
- i) Perform other tasks as directed.

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4) **TDO**

- a) Shall serve as the Office Primary Responsible (OPR) in the implementation of this MC;
- b) Designated as the Program Supervisor for Crime Prevention, Law Enforcement, Public Safety and Internal Security;
- c) Supervise and monitor the war on Drugs in coordination with Philippine Drug Enforcement Agency and other government agencies;
- d) Coordinate and collaborate with other government agencies, in support to the NTF ELCAC;
- e) Designate Chief, LED as Head Secretariat of PNP Peace and Security Campaign Plan; and
- f) Perform other tasks as directed.

5) **TDL**

- a) Designated as Program Supervisor for Optimization and Sound Utilization of Logistical Resources;
- b) Provide appropriate logistical support for the implementation of this MC; and
- c) Perform other tasks as directed.

6) **TDPCR**

- a) Designated as Program Supervisor for KASIMBAYANAN;
- b) Orchestrate a wide public information campaign through TRIMP (Television, Radio, Internet, Messaging, Print) in order to raise public awareness and engender community support to the intensified campaign against all forms of criminality;
- c) Develop a Strategic Communication (STRATCOM) and COMPLAN in support to the PNP Peace and Security Campaign Plan;
- d) Organize and mobilize force multipliers for patrol and information gathering;
- e) Promote cooperation and participation of the people in crime prevention and solution;
- f) Intensify crime prevention efforts through collaboration with other agencies concerned and partnership with different advocacy groups, and

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- g) Perform other tasks as directed.
- 7) **TDC**
- a) Designated as Program Supervisor for Financial Management;
 - b) Provide funds necessary for the implementation of this MC; and
 - c) Perform other tasks as directed.
- 8) **TDIDM**
- a) Designated as Program Supervisor for Legal Offensive;
 - b) Provide support for the speedy investigation, filing of appropriate charges, and effective prosecution of all criminal cases to attain a high conviction rate;
 - c) Supervise the generation of accurate and reliable crime data;
 - d) Monitor the status of cases filed in court against criminals, CTGs and local threat groups up to its final disposition;
 - e) Strengthen the legal offensives, in support to NTF ELCAC;
 - f) Utilize the Next Generation Investigation Solution (NGIS) for Crime Solution;
 - g) Monitor the automatic review of dismissed drug cases and other heinous/sensational cases;
 - h) Conduct inventory of cases filed in court that were dismissed due to non-appearance of PNP witnesses;
 - i) Coordinate and cooperate with other pillars of the Criminal Justice System for the speedy resolution of cases; and
 - j) Perform other tasks as directed.
- 9) **TDHRDD**
- a) Designated as Program Supervisor for the conduct of all training and education programs;
 - b) Facilitate the review of doctrines and policies of all Directorial Staff and Units to be aligned with the Peace and Security Framework;
 - c) Review the Program of Instructions (POIs) of all mandatory and specialized courses;

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d) Review the PNPA Cadet Curriculum;

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- e) Monitor the capacity building and training of Police Investigators under the new POI with components of the QUAD concept;
- f) Monitor the implementation of the Modified Handgun Marksmanship Training designed to enhance the individual skills on shooting and defense tactics of all personnel;
- g) Monitor the Best Practices of all Units in relation to KASIMBAYANAN;
- h) Facilitate the implementation of foundation training (SAF Commando, Scout Ranger, Special Forces, or Force Reconnaissance) for the new PNPA graduates; and
- i) Perform other tasks as directed.

10) **TDPL**

- a) Designated as Program Supervisor for the formulation of organizational development projects, collation and drafting of legislative proposals, program thrusts, and PNP Medium-Term Development Plan;
- b) Review, evaluate, and recommend necessary amendments to the Organizational Structure and Staffing Pattern (OSSP) of all PNP offices (administrative, technical and line offices) towards the attainment of a streamlined organization and rationalized distribution of uniformed personnel to strengthen the manpower of the line units specially the police stations nationwide;
- c) Endorse to the Senate/Congress the 12 PNP priority bills; and
- d) Perform other tasks as directed.

11) **TDRD**

- a) Designated as Program Supervisor for Research, Development, Test and Evaluation of Materials, Uniforms, Insignias and Accoutrements of the PNP;
- b) Monitor, consolidate, and report offices/units activities related to "LOI Tamang Bihis";
- c) Designate DRD personnel to act as Secretariat of the Uniforms and Equipment Specifications Board with TDRD as Chairman and Deputy DO as the Vice-Chairman, among others;
- d) Designate DRD personnel to act as Secretariat of the Task Force "Bantay Bihis" with Deputy, DRD as TF Commander at the NHQ while the DRDAs/DPDAs/ DCDAs/ COPs are the field TF Commanders of the same in their respective offices/units; and

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e) Perform other tasks as directed.

12) TDICTM

a) Designated as Program Supervisor for PNP Digital Transformation;

b) Optimize the implementation of the Secured Mobile Artificial Intelligence-Driven Real Time Technology (S.M.A.R.T.) Policing program;

c) Review the digitalization of frontline services; and

d) Perform other tasks as directed.

13) RD, PROs

a) The main implementer of this Peace and Security Strategy;

b) Ensure that this strategy is incorporated in the Peace and Order and Public Safety Plan (POPS);

c) Ensure to safeguard and promote fair trade, price stability, and fair competition;

d) Lead the conduct of Law Enforcement Operations (LEO) against CTG High Value Targets (HVTs);

e) Capacitate PMF in the conduct of White Area Operations (WAO);

f) Coordinate with other government agencies in support to NTF ELCAC;

g) Conduct Information Operations (IO) to counter the CTGs;

h) Capacitate personnel in support to the Retooled Community Support Program (RCSP); and

i) Perform other tasks as directed.

14) C, HRAO

a) Assist the tasked offices/units in reconfiguring their respective plans and programs in the context of human rights protection;

b) Integrate the M+K+K=K strategic framework in its human rights advocacy program for the PNP personnel and the community;

c) Advocate the M+K+K=K strategic framework to CSOs cause-oriented groups and people's organization in the context of human rights protection; and

d) Perform other tasks as directed.

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15) **D, NSUs**

- a) Program Implementers in line with their given mandates;
- b) Closely coordinate with NGAs, NGOs, LGUs, LGAs concerned and public/private support groups and provide immediate support to ensure the government's food security, financial stability, sustainable economic growth, and uninterrupted infrastructure projects;
- c) Ensure to safeguard and promote fair trade, price stability, and fair competition;
- d) Provide appropriate administrative and operational support based on respective mandates; and
- e) Perform other tasks as directed.

d. **Coordinating Instructions:**

- 1) Respect for human rights is paramount, and strict adherence to the PNP Operational Procedures shall always be emphasized in all police operations;
- 2) Lateral coordination with other law enforcement agencies, government entities, and the private sector is highly encouraged;
- 3) All Directorial Staff Program Directors shall develop Operational Guidelines as basis of all tasked units in the implementation of their activities in line with the Peace and Security Framework;
- 4) Force multipliers, Barangay Peacekeeping Action Teams (BPATs), Barangay Tanod, and Barangay Information Networks (BINs) may be employed/utilized in the conduct of regular Patrol;
- 5) Directorial Staff shall review and evaluate existing policies and guidelines if they are still applicable, responsive, and relevant to the present set-up;
- 6) Program supervisors shall review, monitor, and evaluate the implementation of this MC after three months; and
- 7) All tasked offices/units shall submit respective IMPLANs seven days after the receipt of this MC as well as Weekly Accomplishment Reports on assigned tasks to the Directorate for Operations (**Attn: LED, DO**).

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7. REPEALING CLAUSE:

All existing LOIs, directives, and other issuances that are inconsistent with the provisions of this MC are hereby rescinded or modified accordingly.

8. EFFECTIVITY:

This MC shall take effect after 15 days from filing a copy thereof at the University of the Philippines Law Center in consonance with Sections 3 and 4, of Chapter 2, Book VII of Executive Order No. 292 otherwise known as the "Revised Administrative Code of 1987," as amended.



RODOLFO S AZURIN, JR
Police General
Chief, PNP

Distribution:

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